

# Zoning Board of Adjustment - Tuesday, September 22, 2020, 6:30 p.m.

- This meeting will be conducted using the online meeting platform, Zoom. The public may view the meeting online by visiting <a href="https://www.zoom.us/join">www.zoom.us/join</a> and enter the Meeting ID: 893 3174 2195.\*
- If you are unable to attend the meeting online, you may call the toll-free # (888) 475-4499 and enter Meeting ID: 893 3174 2195 to listen to the meeting.\*
- If you are unable to connect to the meeting using this number, call (603) 766-5646 or (603) 757-0684 then enter Participation ID: 981441\*.
- More info on how to access this meeting is available on the Zoning Board of Adjustment webpage at ci.keene.nh.us/zoning-board-adjustment.
- If you encounter any issues accessing this meeting, please call 603-757-0622.

#### **AGENDA**

- I. Introduction of Board Members
- II. Minutes of the Previous Meeting September 8, 2020
- III. Unfinished Business
- IV. Hearings:

**ZBA 20-11:**/ Petitioner, Hundred Nights, Inc. of 17 Lamson St., Keene, represented by Jim Phippard, of Brickstone Land Use Consultants, 185 Winchester St., Keene, requests a Variance for property located at 122 & 124 Water St., Tax Map #585-027-000 & 585-028-000; that is in the Business Growth and Re-Use District. The Petitioner requests a Variance to permit a homeless shelter (lodging house) and resource center in the BGR District where a homeless shelter and resource center are not listed as permitted uses per Section 102-771.1 of the Zoning Ordinance.

**ZBA 20-16:/** Petitioner, Hundred Nights, Inc. of 17 Lamson St., Keene, represented by Jim Phippard, of Brickstone Land Use Consultants, 185 Winchester St., Keene, requests a Change of a Nonconforming Use for property located at 15 King Ct., Tax Map #122-022-000; that is in the Low Density District. The Petitioner requests a Change of a Nonconforming Use from a now vacant fitness center to a lodging house (homeless shelter).

- V. New Business:
- VI. Communications and Miscellaneous:
- VII. Non Public Session: (if required)
- VIII. Adjournment:

\*In Emergency Order #12, issued by the Governor pursuant to Executive Order #2020-04, which declared a COVID-19 State of Emergency, the requirement that a quorum of a public body be physically present at the meeting location under RSA 91-A:2, III(b), and the requirement that each part of a meeting of a public body be audible or otherwise discernible to the public at the meeting location under RSA 91-A:2, III(c), have been waived. Public participation may be provided through telephonic and other electronic means.

The Board chair will provide instructions during the meeting for how the public can provide comment.



City of Keene 1 **New Hampshire** 2 3 4 5 ZONING BOARD OF ADJUSTMENT 6 **MEETING MINUTES** 7 Tuesday, September 8, 2020 6:30 PM Remotely via Zoom 8 **Members Present: Staff Present:** Arthur Gaudio, Alternate Corinne Marcou, Zoning Clerk Joshua Greenwald John Rogers, Zoning Administrator Josh Gorman, Chair Mari Brunner, Planner Jane Taylor Louise Zerba, Alternate Joseph Hoppock Michael Welsh **Members Not Present:** 9 10 11 I. **Introduction of Board Members** 12 Chair Gorman announced that the Zoning Board of Adjustment was experiencing technical 13 difficulties with the telephone call-in portion of Zoom. Chair Gorman opened ZBA 20-11 14 and ZBA 20-16. 15 16 ZBA 20-11:/ Petitioner, Hundred Nights, Inc. of 17 Lamson St., Keene, represented 17 by Jim Phippard, of Brickstone Land Use Consultants, 185 Winchester St., Keene, 18 requests a Variance for property located at 122 & 124 Water St., Tax Map #585-19 027-000 & 585-028-000; that is in the Business Growth and Re-Use District. The 20 21 Petitioner requests a Variance to permit a homeless shelter (lodging house) and resource center in the BGR District where a homeless shelter and resource center 22 are not listed as permitted uses per Section 102-771.1 of the Zoning Ordinance. 23 ZBA 20-16:/ Petitioner, Hundred Nights, Inc. of 17 Lamson St., Keene, 24 represented by Jim Phippard, of Brickstone Land Use Consultants, 185 25 Winchester St., Keene, requests a Change of a Nonconforming Use for 26 property located at 15 King Ct., Tax Map #122-022-000; that is in the 27 Low Density District. The Petitioner requests a Change of a 28 Nonconforming Use from a now vacant fitness center to a lodging house 29

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(homeless shelter).

Stating to the high volume of public response to these two applications and the recent arrival of 31 much information, Chair Gorman made a motion to continue ZBA 20-11 and ZBA 20-16 until 32 September 22, 2020 at 6:30 PM to allow more time for the Zoning Board of Adjustment to 33 adequately and properly review all public input. Mr. Hoppock seconded the motion. 34

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Ms. Taylor asked if part of the reason for this is because there is additional information that will be disseminated to the Board. Chair Gorman replied yes, there is a high volume of feedback on this matter that the Board has yet to review. Ms. Taylor replied that she was not sure if it was feedback from people or documentation that would be disseminated. Chair Gorman replied that he can verify with City staff but his understanding is that they have an inundation of letters as well as representation from Attorney Tom Hanna for the Kings Ct. application who has submitted information within the last few days. Mr. Rogers stated that that is correct. He continued that they received a lot of input from citizens in regards to the properties on Water St. and Kings Ct.

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Chair Gorman read a prepared statement explaining how the Emergency Order #12, pursuant to Executive Order #2020-04 issued by the Governor of New Hampshire, waives certain provisions of RSA 91-A (which regulates the operation of public body meetings) during the declared COVID-19 State of Emergency. He called the meeting to order at 6:50 PM. Roll call was conducted.

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53 54 Chair Gorman called for a vote on the motion to continue ZBA 20-11 and ZBA 20-16. Mr. Greenwald stated that he will recuse himself from the vote regarding ZBA 20-11. Chair Gorman replied that it is okay for him to vote on this motion to continue the application until September 22, 2020 and then recuse himself at the time of the hearing.

a. ZBA 20-12:/ Petitioner, Janis Manwaring of 50 Belmont Ave., Keene,

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The motion passed by unanimous vote.

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#### II. **Hearings:**

requests a Variance for property located at 50 Belmont Ave., Tax 61 Map #598-034-000; that is in the Low Density District. The Petitioner 62 requests a Variance to permit a change to a detached garage into an 63 Accessory Dwelling Unit (ADU) where a detached ADU is not a 64 permitted use in the Low Density District per Section 102-896 of the 65 **Zoning Ordinance**.

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Chair Gorman made a motion to continue ZBA 20-12 until September 15, 2020 at 6:30 PM, due to the technical difficulties tonight. Mr. Hoppock seconded the motion, which passed by unanimous vote.

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**DRAFT** 

Mr. Welsh stated that he is not available for a meeting on September 15. Chair Gorman stated that he thinks they could have an alternate ZBA member replace Mr. Welsh for the September 15 meeting. Mr. Rogers replied that that is okay.

b. ZBA 20-13:/ Petitioner, Theodore Chabott of 245 Church St., Keene, requests a Variance for property located at 245 Church St., Tax Map #573-060-000; that is in the Medium Density District. The Petitioner requests a Variance to permit the construction of a three car garage within five foot setback where ten feet is required per Section 102-791 of the Zoning Ordinance.

Chair Gorman made a motion to continue ZBA 20-13 until September 15 at 6:30 PM, due to technical difficulties. Mr. Greenwald seconded the motion.

Ms. Taylor asked if Chair Gorman was referring to today's technical difficulties or if the applicants are requesting the delay. Chair Gorman replied that today's technical difficulties result in the Board not being able to follow the protocol for handling the meeting properly. People are not able to phone in, so they are motioning to continue the hearings until those technical difficulties are fixed.

The motion to continue ZBA 20-13 until September 15 passed by unanimous vote.

c. ZBA 20-14:/ Petitioner, David Borden of 55 Langley Rd., Keene, requests a Variance for property located at 173 Wyman Rd., Keene, owned by the Bruce L. and Phyllis R. Borden Revocable Trust, of 173 Wyman Rd., Keene, Tax Map #210-048-000 that is in the Rural District. The Petitioner requests a Variance to permit a three +/- acre lot with 2.85+/- acres of upland and 0.15+/- acres of delineated wetlands, where five acres are required per Section 102-791 of the Zoning Ordinance.

Chair Gorman made a motion to continue ZBA 20-13 until September 15 at 6:30 PM. Mr. Hoppock seconded the motion, which passed by unanimous vote.

d. ZBA 20-15:/ Petitioner, David Borden of 55 Langley Rd., Keene, requests a Variance for property located at 173 Wyman Rd., Keene, owned by the Bruce L. and Phyllis R. Borden Revocable Trust, of 173 Wyman Rd., Keene, Tax Map #210-048-000 that is in the Rural District. The Petitioner requests a Variance to permit a building on a 22 acre lot that only has four acres of defined upland per Section 102-1494 A and 1494 of the Zoning Ordinance.

Chair Gorman stated that the applicant is withdrawing ZBA 20-15. He continued that his understanding is that the applicant found some more upland portion of the property. Mr. Rogers Page 3 of 4

| 114 | replied yes, that is correct. He continued that the City learned via email that the petitioner found |
|-----|--|
| 115 | the land he needed to use, five acres of dry land that meets the Zoning Code.                        |
| 116 | Chair Gorman stated that he apologizes to everyone for the meeting's technical difficulties. He      |
| 117 | continued that they will see everyone next week and the following week.                              |
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| 119 | III. <u>Minutes of the Previous Meeting – June 1, 2020</u>   |
| 120 |  |
| 121 | Mr. Hoppock made a motion to accept the meeting minutes of June 1, 2020. Ms. Taylor                  |
| 122 | seconded the motion, which passed by unanimous vote.   |
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| 124 | Chair Gorman adjourned the meeting at 7:05 PM.   |
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| 126 | Respectfully submitted by,   |
| 127 | Britta Reida, Minute Taker   |
| 128 | Staff edits submitted by,  |
| 129 | Corinne Marcou, Zoning Clerk   |

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# 122 & 124 WATER ST. ZBA 20-11



Petitioner requests a Variance to permit a homeless shelter (lodging house) & resource center where these uses are not permitted in the BGR District per Section 102-771.1

# APPLICATION FOR APPEAL

Zoning Board of Adjustment 3 Washington Street, Fourth Floor Keene, New Hampshire 03431 Phone: (603) 352-5440

| For Office U |      |         |
|--------------|------|---------|
| Case No. 2   | BAO  | 10-11   |
| Date Filed _ | مداد | व्हव्हा |
| Received By  | CSU  |         |
| Page \       | of   | 110     |
| Reviewed By  |      |         |

The undersigned hereby applies to the City of Keene Zoning Board of Adjustment for an Appeal in accordance with provisions of the New Hampshire Revised Statutes Annotated 674:33.

| TYPE OF APPEAL - MARK AS MANY AS NECESSARY  APPEAL OF AN ADMINISTRATIVE DECISION  APPLICATION FOR CHANGE OF A NONCONFORMING USE  APPLICATION FOR ENLARGEMENT OF A NONCONFORMING USE  APPLICATION FOR A SPECIAL EXCEPTION  APPLICATION FOR A VARIANCE  APPLICATION FOR AN EQUITABLE WAIVER OF DIMENSIONAL REQUIREMENTS  SECTION I - GENERAL INFORMATION |
|--|
|  |
| Name(s) of Applicant(s) Hundred Nights Inc Phone: 352-5197   |
| Address PO Box 833 17 Lamson St. Keene NH 03431  |
| Name(s) of Owner(s) Green Diamond Group LLC  |
| Address 143 Centre Street East Sullivan NH 03445   |
| Location of Property 122 & 124 Water Street  |
|  |
| SECTION II - LOT CHARACTERISTICS   |
| Tax Map Parcel Number 585-027-000 & 585-028-000 Zoning District BGR  |
| Lot Dimensions: Front 73' / 66' Rear 84' / 109' Side 197' / 205' Side 179' / 180'  |
| Lot Area: Acres .33 AC +/- & .29 AC +/- Square Feet 14,374.80 +/- & 12,632.40 +/-  |
| % of Lot Covered by Structures (buildings, garages, pools, decks, etc.): Existing 14% 18% Proposed 14%/18%   |
| % of Impervious Coverage (structures plus driveways and/or parking areas, etc.): Existing 40.5% 40% Proposed 94.5% 40%   |
| Present Use Vacant   |
| Proposed Use Lodging House - Hundred Nights Shelter & Resource Center  |
|  |
| SECTION III - AFFIDAVIT  |
| I hereby certify that I am the owner or the authorized agent of the owner of the property upon which this appeal is sought and that all information provided by me is true under penalty of law.    Date   S   C   C   |

K:ZBA\Web\_Forms\Variance\_Application\_2010.doc 8/22/2017

# PROPERTY ADDRESS 122 & 124 Water Street

## APPLICATION FOR A VARIANCE

| • | A Variance is requested from Section (s) | 102-771.1 | of the Zoning Ordinance to permit: |
|---|--|-----------|------------------------------------|
|   | See Attached                             |           |                                    |

# DESCRIBE BRIEFLY YOUR RESPONSE TO EACH VARIANCE CRITERIA:

1. Granting the variance would not be contrary to the public interest because:

2. If the variance were granted, the spirit of the ordinance would be observed because:

3. Granting the variance would do substantial justice because:

4. If the variance were granted, the values of the surrounding properties would not be diminished because

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|-----|------------|------------|
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| J.  | Ullicessai | y manusimp |

A. Owing to special conditions of the property that distinguish it from other properties in the area, denial of the variance would result in unnecessary hardship because:

i. No fair and substantial relationship exists between the general public purposes of the ordinance provision and the specific application of that provision to the property because:

and

ii. The proposed use is a reasonable one because:

B. Explain how, if the criteria in subparagraph (A) are not established, an unnecessary hardship will be deemed to exist if, and only if, owing to special conditions of the property that distinguish it from other properties in the area, the property cannot be reasonably used in strict conformance with the ordinance, and a variance is therefore necessary to enable a reasonable use of it.

#### PROPERTY ADDRESS 122 & 124 Water Street

#### APPLICATION FOR A VARIANCE

• A variance is requested from Section (s) 102-771.1 – Permitted Principal Uses of the Zoning Ordinance to permit: a Homeless Shelter (Lodging House) and Resource Center in the BGR District where a Homeless Shelter and Resource Center are not listed as permitted uses.

**Background:** Hundred Nights Shelter was created in 2010 to provide temporary housing for homeless individuals and families during the winter months when other emergency shelters reached capacity or individuals were deemed ineligible for services. Over the last ten years, the number of homeless has increased, particularly among families, to the point that the shelter is now open year-round. Hundred Nights recorded a 280% increase in homeless families using its services from 2016 to 2019. This past winter, the agency had as many as sixteen children under the age of eighteen in the shelter at one time.

The agency's leased facility at 17 Lamson Street has 26 beds (including two staff beds) on the second floor accessible only by stairs. In response to the rise in homelessness, the United Church of Christ (UCC) in Keene began providing 12 overflow beds in their dining room from January through March. This past fall, St. James Church in Keene opened in November to offer an additional 12 overflow beds to the community and remained open through June 2020. Hundred Nights staffs the two overflow locations and its own facility providing a total of 48 shelter beds during the cold weather months.

Due to the current pandemic, many individuals have lost jobs and as the current restrictions prohibiting evictions expire, there will likely be many more experiencing or at risk of homelessness who will need help securing temporary shelter and returning to permanent housing. In addition, the physical separation required to keep residents safe and to avoid the spread of the coronavirus has resulted in a loss of beds available in the existing facilities. The overflow beds located at the United Church of Christ will likely be lost due to the pandemic; UCC closed early in March to protect the health of the congregation. The overflow beds at St. James Church may still be available this coming winter. As you can see by the numbers below, one larger facility with an adequate number of beds and appropriate accommodations for families is badly needed.

Hundred Nights Inc.

Average Number of Shelter Guests per Night 2019-2020

|      | Jan | Feb | Mar | Apr | May | June | July | Aug | Sept | Oct | Nov | Dec |
|------|-----|-----|-----|-----|-----|------|------|-----|------|-----|-----|-----|
| 2019 | 32  | 39  | 31  | 20  | 12  | 14   | 17   | 16  | 18   | 18  | 25  | 35  |
| 2020 | 39  | 43  | 39  | 43  | 23  | 21   | 21   |     |      |     |     |     |

#### DESCRIBE BRIEFLY YOUR RESPONSE TO EACH CONDITION:

1. Granting the Variance would not be contrary to the public interest because:

The current supply of homeless shelter beds in the region does not adequately and appropriately serve the number and respective needs of individuals and families who request assistance. With the coronavirus, and the requirement for physical distancing, it has become more necessary and urgent that one facility be equipped to provide consistent and reliable shelter and crisis-related services to a diverse population.

The current facility does not have outdoor space or a large enough indoor space for clients and visitors to go during the day. The Water Street location will offer safe and comfortable spaces for guests to use on a daily basis, preventing them from having no other option than to be out on the streets. The shelter and resource center will also have multiple public restrooms, of which there are few that the public can currently access in downtown Keene. Additional space is needed so residents can be safely spaced to prevent the spread of the virus within this population and within our community. It is in the public interest to grant a variance which will help address the urgent need we are now facing.

2. If the variance were granted, the spirit of the ordinance would be observed because: The spirit of the zoning ordinance is to protect the health, safety and general welfare of the public. It is possible we may reach the point of a community emergency this coming fall and winter due to the loss of beds available for homeless individuals and families. Churches may be unable to help provide shelter to keep their congregation members safe and to reduce spreading the virus. At the same time, service providers anticipate that the level of need will continue at current levels or even increase due to the economic effects of the pandemic.

A variance is needed to allow a Homeless Shelter and an associated Resource Center to be created at the proposed site which is in the BGR District. The intent of the BGR District, in part, is to encourage re-development of properties adjacent to Keene's urban core using existing infrastructure and services as well as access to the Cheshire Rail Trail.

- 1. To create conditions suitable to co-exist adjacent to residential neighborhoods. The proposed site is screened on three sides with 6' high solid fencing along Community Way and chain link fencing and existing vegetated buffers on the north and east sides. This provides a visual buffer from surrounding properties.
- 2. Create conditions which support that of a high quality, walkable community... Residents would have several safe options for transportation at this location. The proposed site is adjacent to the Cheshire Rail Trail and public sidewalks on Community Way and Water Street. This location is also on the existing bus route for the Friendly Bus; and City Express stops at the nearby Monadnock Food Coop.

- 3. Create a sense of place through enhancing public access, providing landscape amenities, ensuring proper lighting, and promoting an aesthetically-pleasing streetscape. If granted the variance, the site will be redeveloped to add a new building with proper site lighting, new landscaping including trees along Community Way.
- 4. Connect uses and buildings while prioritizing pedestrian and bicycle access separate from vehicular access. Most of the residents do not have cars, making the location next to public sidewalks and the Cheshire Rail Trail very important. Two existing buildings on the site will be removed and a new facility will be constructed for the shelter and resource center.
- 5. Utilize the construction of new and adaptive re-use of existing buildings as opportunities to create "outdoor rooms", a critical element of "place-making"; aiming for ratios of building facades to roadway widths from 1:2 to 3:2. The existing buildings on the site fall within the length to width ratios recommended. The new building will be designed to follow these ratios as well.
- 6. Recognize the role of large street trees which plays an important role in creating a pedestrian scale. Pedestrian comfort being another critical element to the vitality of these new places being created. If granted the variance, new trees will be planted on the site near Community Way to help provide pedestrian scale.
- 7. Reduce the impacts of parking through its placement behind or alongside buildings. The existing parking is located behind and alongside the existing buildings on the site.
- 8. Provide open space and landscaping to create small, public spaces for social interaction., enhancing the visual appearance and appeal of the individual properties along Marlboro Street and into the connecting streets and neighborhoods. A small courtyard is planned for the site with benches, trees and plantings. This will provide space for social interaction between residents and staff and visitors to the site. The current facility on Lamson Street does not have any outdoor space for clients to use during the day, forcing many to spend the day on the sidewalks of Lamson Street, Main Street or surrounding downtown streets and alleyways if they have nowhere else to go. The 600 square foot resource center is also too small to accommodate all clients during the day especially with the pandemic.
- 9. Provide trails for pedestrians and bicyclists to be sure Keene's walkable and pedestrian-friendly environment is extended along Marlboro Street and into the connecting streets and neighborhoods. The proposed site will utilize the public sidewalks and the rail trail for access to the site.

- 10. Provide pedestrian amenities such as kiosks, stands, street furniture, drinking fountains, trash and recycling receptacles. If granted the variance, trash and recycling bins will be provided on the site.
- 11. Enhance the visual appearance of the individual properties, Marlboro Street, and connecting streets. If granted the variance, the property will be redeveloped to improve the visual appearance of the existing buildings. A new building will be proposed which will enhance the site appearance by replacing a portion of the large parking area at the rear of the site.
- 12. Provide the location-sensitive transition between neighborhoods and uses along Marlboro Street. While this site is not along Marlboro Street, it is a transition site between the Water Street neighborhood and the downtown Central Business district. Directly Across Community Way are two three-story residential buildings. A new building at this site will balance the visual appearance opposite the three story buildings and provide a better transition into the CB zoned properties to the north.
- 13. Provide shade and public spaces for social interaction. The new trees to be planted at the site will provide shade on the site. The planned courtyard and benches will provide space for residents and visitors to interact when it is determined to be safe again, post pandemic.

If the variance is granted the spirit of the ordinance will be observed. A new Homeless Shelter and Resource Center will be constructed with adequate beds in a manner which is compatible with the area. It will provide a walkable location close to downtown with elements that fit the intent of the BGR district.

- 3. Granting the variance would do substantial justice because: Granting the variance will allow the owner of the property to sell his now vacant buildings for a use that is a critical need for the community. Redevelopment of the site will improve the value of the property and improve the appearance of the site. Denial of the variance will not benefit the public, but it will cause an unnecessary injustice to the owner and to residents needing shelter and crisis-related services. It will also do nothing to alleviate the complaints of downtown merchants who are frustrated by the public using their private restrooms due to the lack of public restrooms in Keene.
- 4. If the variance were granted, the values of the surrounding properties would not be diminished because: Hundred Nights, Inc. has existed on Lamson Street since 2010. In 2017 a review of the assessed values of the abutting properties was done. It showed that from 2011 to 2016 the abutting properties decreased in value by approximately 1.31%. Citywide, property assessments decreased by an average 5.9% during that same time period. If the variance is granted, the construction of a new building on the proposed site for a Homeless Shelter and Resource Center will enhance the appearance and value of the property. It will not increase traffic and will

not increase noise from the previous use. Values of surrounding properties will not be diminished.

#### 5. Unnecessary Hardship

- A. Owing to special conditions of the property that distinguish it from other properties in the area, denial of the variance would result in unnecessary hardship because:
  - i. No fair and substantial relationship exists between the general public purposes of the ordinance provision and the specific application of that provision to the property because:

122 – 124 Water Street are two tracts which, when combined, will total 0.67 acres. They are both in the BGR District. Both lots are nonconforming due to building setbacks, building height and lot coverage. Looking at the Keene Zone Map, the 122-124 Water Street lots are a tiny finger of land surrounded on three sides by property in the Central Business District. BGR and CB are vastly different zoning districts: CB has no setback requirements, no parking required, allows buildings up to 6 stories by Special Exception, and allows 100% lot coverage.

BGR has front, side and rear setback requirements, requires on site parking, limits building heights to 2 stories (4 stories with parking under the building), and limits lot coverage to 65% of the lot.

The east half of the property is in the Historic District and in the Downtown Railroad Property Redevelopment Overlay District. The west half is not.

As a finger of BGR land surrounded by CB land, and half of the property in the Historic District and the Downtown Railroad Property Redevelopment District, this results in a unique condition distinguishing this property from other properties in the area and in the BGR District.

This property is also the subject of a proposed re-zoning of the downtown area. It is currently recommended to be re-zoned to a new zone: Downtown Growth District. The Downtown Growth District, as currently proposed, will allow a Homeless Shelter as a permitted use. So why not wait for the re-zoning?

The proposed re-zoning has already been discussed for over two years and staff is not sure if the re-zoning will be adopted this year. This zoning uncertainty has left this property and this project in limbo. This creates another unique and special condition for this property. The owner has no choice but to seek a variance so he can sell his property and the project can proceed. Otherwise, the vacant buildings will remain vacant.

#### And

#### ii. The proposed use is a reasonable one because:

The proposed use is a Homeless Shelter and Resource Center. It is a reasonable use in this location for many reasons. It is close to downtown

where most of the support services are located for this population. It is not in the middle of downtown. City sidewalks and the Cheshire Rail Trail provide safe walking access to the site. The City Express and the Friendly Bus service this area. The proposed use will not increase traffic and will not generate excessive noise. The construction of a new building on the site will enhance the visual appearance and improve the property value.

B. Explain how, if the criteria in subparagraph (A) are not established, an unnecessary hardship will be deemed to exist if, and only if, owing to special conditions of the property that distinguish it from other properties in the area, the property cannot be reasonably used in strict conformance with the ordinance, and a variance is therefore necessary to enable a reasonable use of it.

The two lots are existing nonconforming lots due to building setbacks, building height and lot coverage. Together, they form a 0.67 acre finger of land in the BGR district which is surrounded on three sides by land in the Central Business District. BGR and CB are vastly different zoning districts: CB has no setback requirements, no parking required, allows buildings up to 6 stories by Special Exception, and allows 100% lot coverage.

BGR has front, side and rear setback requirements, requires on-site parking, limits building heights to 2 stories (4 stories with parking under the building), and limits lot coverage to 65% of the lot.

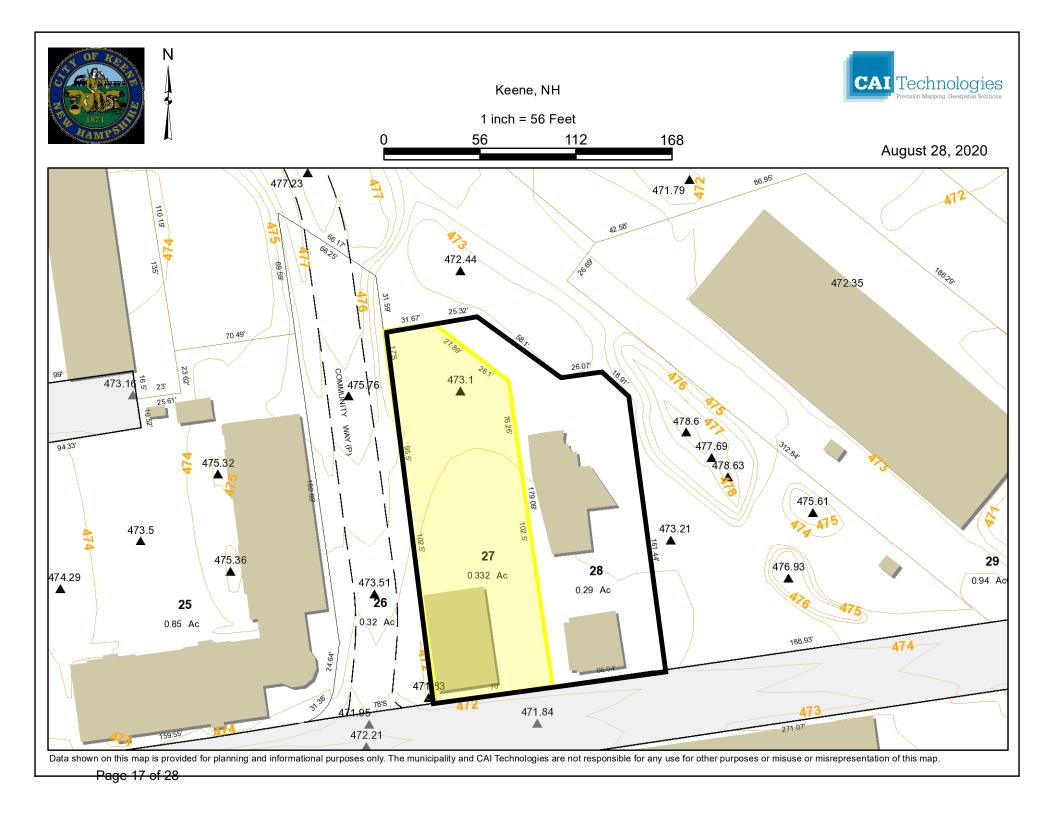
The east half of the property is in the Historic District and in the Downtown Railroad Property Redevelopment Overlay District. The west half is not.

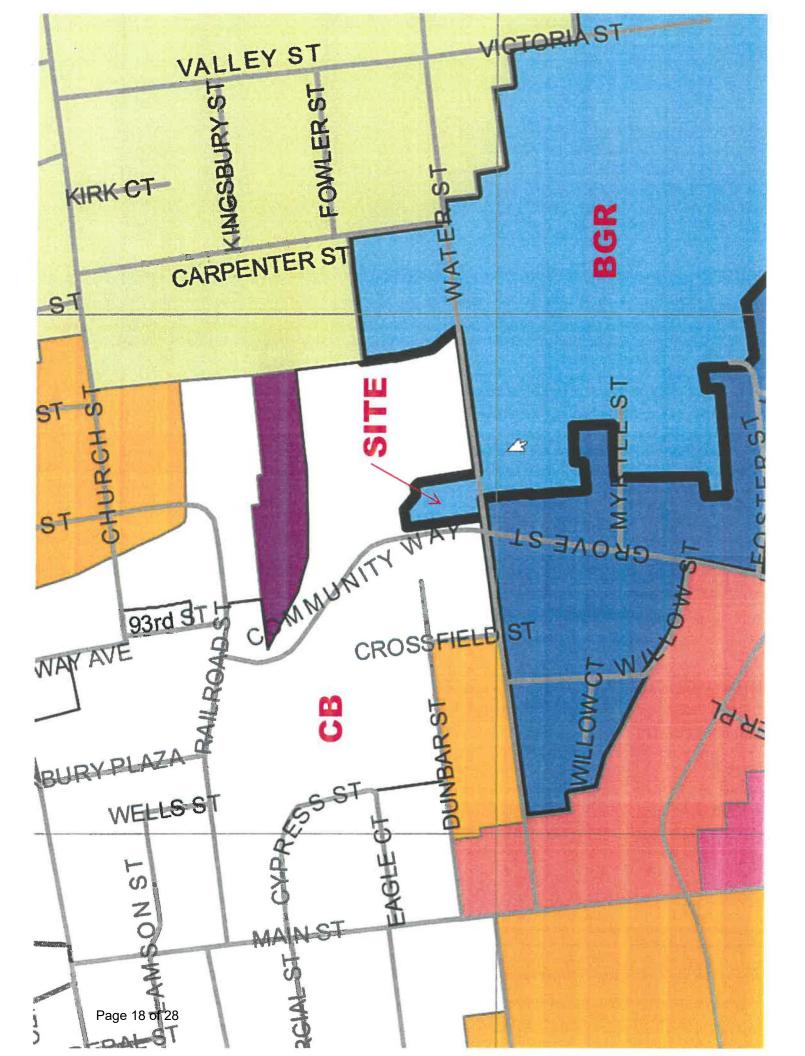
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The proposed re-zoning has already been discussed for over two years and staff is not sure if the re-zoning will be adopted this year. This zoning uncertainty has left this property and this project in limbo. This creates another unique and special condition for this property. The owner has no choice but to seek a variance so he can sell his property and the project can proceed. Otherwise, the vacant buildings will remain vacant.

It is not fair or reasonable to hold this property hostage by a rezoning process that has taken over two years and has no end in sight. The owner has no choice but to seek a variance to allow the proposed use.





#### ABUTTERS TO TMP585-027-000 & TMP 585-028-000

585007000 KNOTTY PINE ANTIQUE MARKET INC PO BOX 96

WEST SWNZEY NH 03469

585031000000 DONNA FORTE 23 RALSTON ST KEENE NH 03431-3643 585032000000 JOSHUA A GREENWALD JENNIFER E GREENWALD 39 CONCORD HILL DR KEENE NH 03431

585025000 CITYSIDE HOUSING ASSC LP 63 COMMUNITY WAY KEENE NH 03431 Brickstone Land Use Consultants LLC 185 Winchester Street Keene NH 03431 585027000,585028000 GREEN DIAMOND GROUP LLC 143 CENTRE ST EAST SULLIVAN NH 03445

585033000000 THEODORE E CHABOTT LIVING TRUST 245 CHURCH STREET KEENE NH 03431

596008000000 ST SEGTEL INC 41 STATE STREET ALBANY NY 12207

585056000 210 Holdings LLC PO Box 164 Marlow NH 03456

574041000 Railroad Square Senior Housing LP PO Box 603 Keene NH 03431 574041000000 RAILROAD STREET CONDOMINIUM ASSC PO BOX 603 KEENE NH 03431-0603 574038000 FINDINGS REALTY INC 97 EASTSIDE ROAD HARRISVILLE NH 03450

574041000000 RAILROAD LAND DEV LLC 51 RAILROAD STREET STE 101 KEENE NH 03431 585026000,585029000 CITY OF KEENE 3 WASHINGTON STREET KEENE NH 03431 574041000 Southwestern Community Services Inc 63 Community Way Keene NH 03431

574041000 Bruder Street Properties LLC 2 James Hill Dr Keene NH 03431-4900 574041000 MFC Land Company Inc 34 Cypress St #E Keene NH 03431 574041000 CHESHIRE MEDICAL CENTER ATTN: ACCOUNTS PAYABLE ONE MEDICAL CENTER DRIVE LEBANON NH 03756

585034000 Michael A Brown Deborah L Austin Brown 53 Pine Ave Keene NH 03431 585030000 B&D Holdings Inc 67 Mountain Blvd Ext Suite 201 Warren NJ 07059-5602 585058000 Joshua Greenwald 39 Concord Hill Rd Keene NH 03431

Hundred Nights Inc PO Box 833 17 Lamson Street Keene NH 03431





# 15 KINGS CT. ZBA 20-16



Petitioner requests a Change of a Nonconforming Use from a now vacant fitness center to a lodging house (homeless shelter)

# APPLICATION FOR APPEAL

Zoning Board of Adjustment 3 Washington Street, Fourth Floor Keene, New Hampshire 03431 Phone: (603) 352-5440

| For Office U | Jse Only: |
|--------------|-----------|
| Case No. Z   | BA 00-16  |
| Date Filed   | 9/25/2010 |
| Received By  | CSIM      |
| Page         | of 7      |
| Reviewed By  | v         |

The undersigned hereby applies to the City of Keene Zoning Board of Adjustment for an Anneal in

| accordance with provisions of the New Ham  | pshire Revised Statutes Annotated 67   | 4:33.                        |
|--|--|------------------------------|
| TYPE OF APPEAL   |  |                              |
| APPEAL OF AN ADMINISTRATIVE APPLICATION FOR CHANGE OF A APPLICATION FOR ENLARGEMEN APPLICATION FOR A SPECIAL EX APPLICATION FOR A VARIANCE APPLICATION FOR AN EQUITABLE  | NONCONFORMING USE<br>NT OF A NONCONFORMING USE<br>CEPTION  | EQUIREMENTS                  |
| SECTION I - GENERAL INFORMAT   | TION   |                              |
| Name(s) of Applicant(s) HUNDRED NIGHTS INC Address PO BOX 833 KEENE NH   | Phone: 60  | 03-352-5197                  |
| Name(s) of Owner(s) RAETTE F TROMBLY LIVING  | TRUST  |                              |
| Address PO BOX 1117 KEENE NH 03431   |  |                              |
| Location of Property 15 KING CT  |  |                              |
| CT-CTT-CT-CT-CT-CT-CT-CT-CT-CT-CT-CT-CT-   |  |                              |
| SECTION II - LOT CHARACTERIST  | rics   |                              |
| Tax Map Parcel Number 122-022-000  | Zoning District LD   |                              |
| Tax Map Parcel Number 122-022-000  | The state of the s | Side 218.00'                 |
| Tax Map Parcel Number 122-022-000  | Zoning District LD   | Side 218.00'                 |
| Tax Map Parcel Number 122-022-000  Lot Dimensions: Front 124.13' Rear  | Zoning District LD  106.55' Side 218.00'  Square Feet 12,268   | Side 218.00'  Proposed 20.1% |
| Tax Map Parcel Number 122-022-000  Lot Dimensions: Front 124.13' Rear  Lot Area: Acres 0.28  % of Lot Covered by Structures (buildings, garage) % of Impervious Coverage (structures plus drivew)                                  | Zoning District LD  r 106.55' Side 218.00'  Square Feet 12,268  ges, pools, decks, etc.): Existing 20.1%   | Proposed 20.1%               |
| Tax Map Parcel Number 122-022-000  Lot Dimensions: Front 124.13' Read Lot Area: Acres 0.28  % of Lot Covered by Structures (buildings, garage of Impervious Coverage (structures plus drivew Present Use FITNESS CENTER NOW VACANT | Zoning District LD  r 106.55' Side 218.00'  Square Feet 12,268  ges, pools, decks, etc.): Existing 20.1%  ays and/or parking areas, etc.): Existing 59%  | Proposed 20.1%               |
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K:ZBA\Web\_Forms\Change\_Nonconforming.pdf 8/22/2017

### APPLICATION FOR CHANGE OF A NONCONFORMING USE

The Zoning Board of Adjustment may, in appropriate circumstances and with appropriate safeguards, permit a nonconforming use to be changed to another nonconforming use provided that the following criteria are met.

#### DESCRIBE BRIEFLY YOUR RESPONSE TO EACH CONDITION:

1. The changed use will be more in the spirit and intent of the Zoning Ordinance.

SEE ATTACHED

2. The changed use will not be more injurious, obnoxious or offensive to the neighborhood.

#### APPLICATION FOR CHANGE OF A NONCONFORMING USE

The Zoning Board of Adjustment may, in appropriate circumstances and with appropriate safeguards, permit a nonconforming use to be changed to another nonconforming use provided that the following criteria are met:

#### DESCRIBE BRIEFLY YOUR RESPONSE TO EACH CONDITION:

# 1. The changed use will be more in the spirit and intent of the Zoning Ordinance.

The existing building is currently a vacant building which was previously used as a commercial fitness center and prior to that it was used as Indian King Framery, a retail use. To the west and north of the property are dormitories at Keene State College; also to the north are a mix of single family homes and rental properties on Appleton Street; to the east are office buildings; and to the south is Rt. 101. The proposed use as a homeless shelter (lodging house) is a residential use.

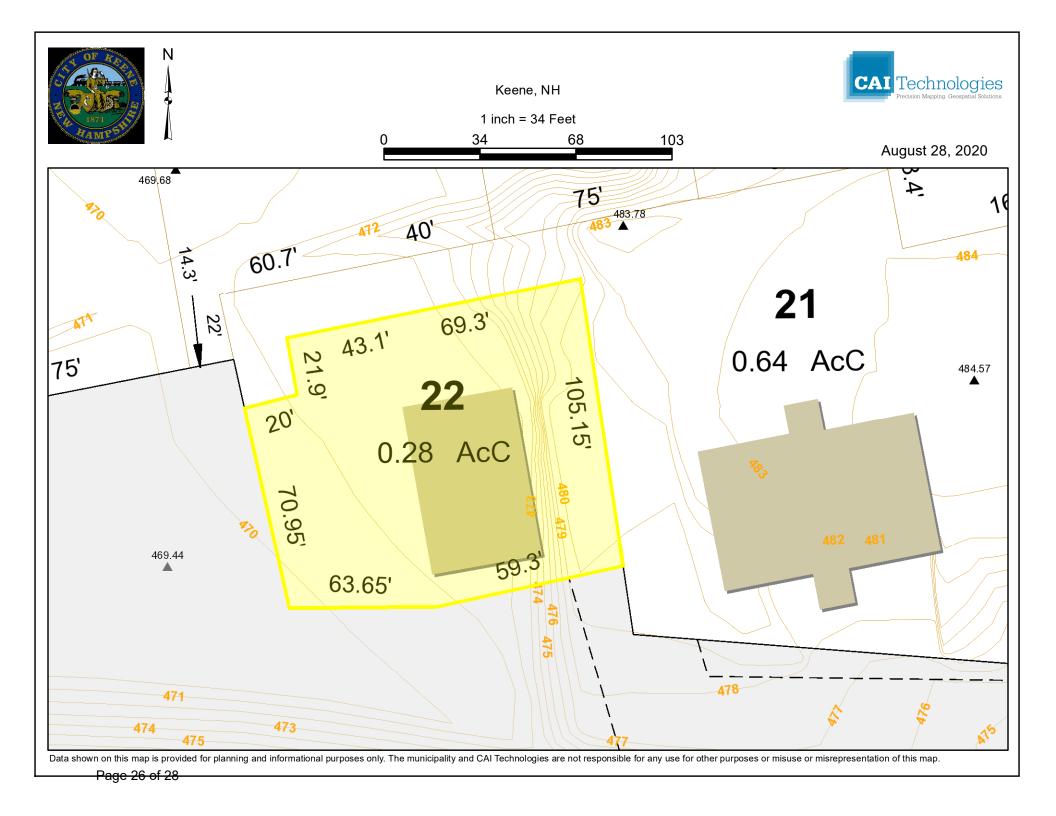
The existing building will be used as sleeping quarters. It will be open at 6:30 PM every evening and closed at 7:00 AM. Guests will be shuttled to this facility from Lamson Street, and then shuttled back to Lamson Street every morning. The facility will be closed during the day other than workers performing cleaning and maintenance.

The spirit and intent of the zoning ordinance is to protect the health, safety and general welfare of the public. In the Low Density district, the intent is to primarily allow single family residences. However, the LD district also allows Group Homes and Institutional uses by Special Exception. This location on King Court is a mix of business uses and housing adjacent to the State highway. It is not a good location for a single family house.

The proposed use will not generate significant traffic; it will not generate excessive noise. The use as a residential sleeping quarters for homeless individuals and families will help to protect the health, safety and general welfare for these people.

It is in the public interest to allow a change in use which is more compatible with the existing residential uses in the LD district than the previous business uses.

2. The changed use will not be more injurious, obnoxious, or offensive to the neighborhood. The use as sleeping quarters for homeless individuals and families is a benign use which will not be injurious, obnoxious, or offensive to the neighborhood. The facility will operate only at night, opening at 6:30 PM and closing at 7:00 AM. Guests will be shuttled to this facility from the homeless shelter at Lamson Street and then shuttled back to Lamson Street every morning. The only activity at this facility during the day will be cleaning and maintenance activities. There will be less traffic from the proposed use than the prior use as a fitness center. There will be no significant noise generated by this proposed use. The site is served by city water and city sewer. There is on-site parking for the support staff. Granting this application will not result in excess traffic, will not reduce the safety or the capacity of Main Street, and will not pose a threat to public health, safety or welfare.



112-022-000
RAETTE F TROMBLY LIVING TRUST
PO BOX 1117
KEENE NH 03431

112-020-000 WHITE HOUSE GROUP 441 MAIN STREET KEENE NH 03431 112-021-000
BAKKE REALTY & MANAGEMENT CO
PROSPECT HILL ROAD
SPOFFORD NH 03462

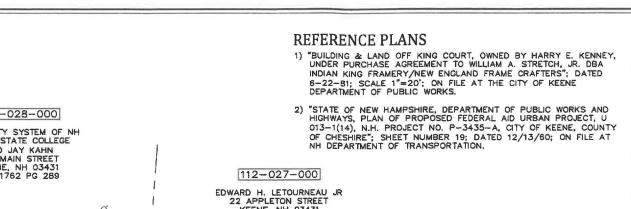
112-023-000 SELMA XANTHOPOULOS LVING TRUST 297 MARLBORO STREET KEENE NH 03431 112-024-000 STEPHEN L ROGERS LYNDA L ROGERS 425 MAIN STREET KEENE NH 03431 112-025-000 JANICE R D'ALESSIO LIVING TRUST PO BOX 1806 KEENE NH 03431

112-026-000 JOHN PAPPAS PO BOX 96 WEST SWNZEY NH 03469 112-027-000 EDWARD H LETOURNEAU JR 22 APPLETON ST KEENE NH 03431 112-028-000, 112-029-000 UNIVERSITY SYSTEM OF NH210 Holdings LLC PO Box 164 Marlow NH 03456

594-081-000 DAVID MCQUAID HINDERAKER ANNA CARMELA HINDERAKER 409 MAIN STREET KEENE NH 03431

HUNDRED NIGHTS INC PO BOX 833 17 LAMSON STREET KEENE NH 03431 BRICKSTONE LAND USE CONSULTANTS LLC 185 WINCHESTER STREET KEENE NH 03431

112-011-000 JOHN E CLARK PATRICIA L CLARK 59 DICKINSON RD KEENE NH 03431 112-012-000 GEORGE P ACHILLE JR PO BOX 87 PETERBOROUGH NH 03458



# LOCUS KING STREET NH RTES 12 & 101 MARIELL COURT RE

#### NOTES

- 1) THE PURPOSE OF THIS PLAN IS TO DEFINE THE BOUNDARY OF LOT 112-022-000.
- 2) OWNER OF RECORD:
  WILLIAM A. STRETCH JR
  485 COLUMBUS ROAD
  WEST RR #1
  OSHAWA, ON LIHTK-4
  VOLUME 2082 PAGE 1
- 3) AREA OF LOT 112-022-000: 12,268 SF OR 0.28 ACRES
- 4) LOT NUMBERS REFER TO THE CITY OF KEENE PROPERTY MAPS.
- 5) CURRENT ZONING: LOW DENSITY

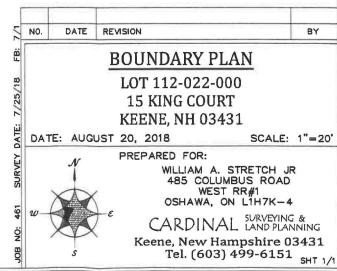
MIN. LOT AREA - 10,000 SF MIN. FRONTAGE - 60 FEET MIN. WIDTH AT BUILDING LINE - 70 FEET

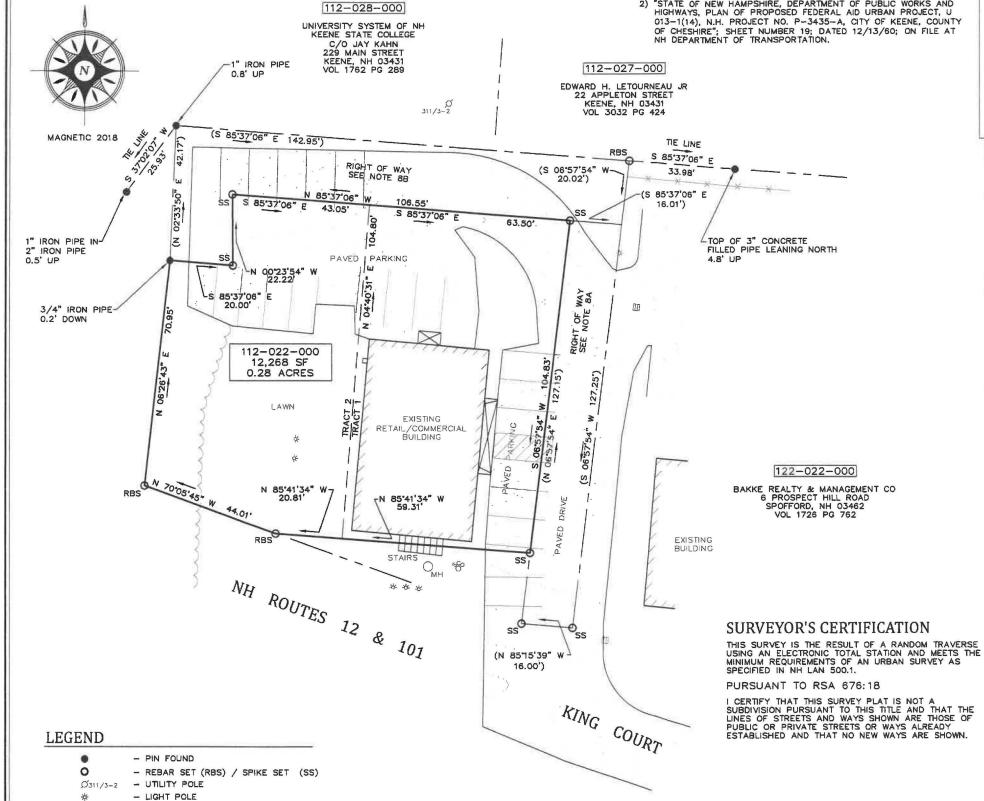
SETBACKS: FRONT - 15 FEET SIDE - 10 FEET REAR - 20 FEET

- 6) KING COURT IS WITHIN THE BY-PASS RIGHT OF WAY. SEE REFERENCE PLAN 2.
- 7) LOT 112-022-000 IS WITHIN THE 100 YEAR FLOOD PLAIN.
- 8) EASEMENTS
- A. LOT 112-022-000 BENEFITS FROM A 16' WIDE RIGHT OF WAY RUNNING NORTHERLY FROM THE NORTHERLY BOUND OF KING COURT. SEE VOLUME 2082 PAGE 1.
- B. LOT 112-022-000 BENEFITS FROM A 20' WIDE RIGHT OF WAY RUNNING WESTERLY FROM AN EXTENSION OF THE 16' RIGHT OF WAY, SEE VOLUME 2082 PAGE 1.
- C. LOT 112-022-000 BENEFITS FROM EASEMENTS FOR WATER, SEWER AND UTILITY LINES, SEE VOLUME 620 PAGE 281, VOLUME 620 PAGE 286 AND VOLUME 620 PAGE 309.

THE PARCEL MAY BE SUBJECT TO OTHER EASEMENTS AS THEY EXIST OF RECORD OR IN FACT. CARDINAL SURVEYING AND LAND PLANNING DOES NOT INTEND OR REPRESENT THAT ALL RIGHTS AND EASEMENTS AFFECTING THE SUBJECT PROPERTY ARE SHOWN. A SPECIFIC TITLE EXAMINATION IS SUGGESTED TO DETERMINE THE NATURE AND EXTENT OF RIGHTS AND EASEMENTS AFFECTING THE SUBJECT PROPERTY.

9) THE LOCATION OF ANY UTILITY INFORMATION SHOWN ON THIS PLAN IS APPROXIMATE. CARDINAL SURVEYING & LAND PLANNING MAKES NO CLAIMS TO THE ACCURACY OR COMPLETENESS OF THE UTILITIES SHOWN, FIELD VERIFICATION IS REQUIRED PRIOR TO ANY EXCAVATION ON THE SITE.





GRAPHIC SCALE

( IN FEET )

1 inch = 20 ft.

- SPOT LIGHT

- MANHOLE

- TREE LINE

Page 28(0f285'39" W 16.00') - EASEMENT DIMENSION

----- -- EASEMENT LINE
--- -- -- - APPROXIMATE ABUTTER LINE

- CATCH BASIN

- SEWER CLEAN OUT